



Havering
LONDON BOROUGH

Notice of Non-key Executive Decision

Subject Heading:	Domestic Violence Perpetrator Service – Approval to award
Decision Maker:	<i>Helen Oakerbee, Director of Planning and Public Protection</i>
Cabinet Member:	Councillor Barry Mugglestone
SLT Lead:	<i>Neil Stubbings, Strategic Director of Place</i>
Report Author and contact details:	<i>Sarah Strang</i> sarah.strang@havering.gov.uk 01708 434471
Policy context:	Violence reduction continues to be a key priority within the Havering Community Safety Plan 2022-2025 and the Havering VAWG strategy 2025-2029.
Financial summary:	The MOPAC (Mayor's Office for Policing and Crime) Domestic Violence Perpetrator Service has granted £0.105m over three years (plus one) to provide a domestic violence perpetrators provision for those in need. Expenditure will amount to £0.015m for the financial year 2025-26 (1 st October 2025 – 31 st March 2026), then £0.030m per year 2026-27, 2027-28 and 2028-29.
Relevant OSC:	Places Overview & Scrutiny Sub Committee
Is this decision exempt from being called-in?	Yes, it is a non-key decision by a member of staff

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The subject matter of this report deals with the following Council Objectives

People - Supporting our residents to stay safe and well	x
Place - A great place to live, work and enjoy	x
Resources - Enabling a resident-focused and resilient Council	

Part A – Report seeking decision

DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

This decision paper seeks approval to award the contract for a Domestic Violence Perpetrator programme to Cranstoun at the value of £30,000 per year over a term of 3 years and 6 months from the 1st of October 2025 with an optional extension of 1 year and a further optional extension of 1 year (3½ + 1 + 1 year term) at the overall maximum value of £165,000.

AUTHORITY UNDER WHICH DECISION IS MADE

Part 3 Responsibility for Functions of Havering's Constitution

Para 3.3 Functions delegated to officers

Scheme 3.3.3 Powers common to all Strategic Directors

4. Contracts

4.2 To award all contracts with a total contract value of below £1,000,000 other than contracts covered by Contract Procedure Rule 16.3. This delegation shall include the ability to extend or vary a contract up to and including a value of £1,000,000 (provided that the extension is in line with the existing contractual provisions.)

Functions 3.3.3 sub-delegated from Strategic Director of Place to Director of Planning and Public Protection on 3 April 2024.

STATEMENT OF THE REASONS FOR THE DECISION

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From 1st April 2024 to 31st March 2025 there were 2,629 domestic violence offences, with 613 domestic violence with injury offences.

Experiencing domestic abuse can have a profound detrimental impact on both the physical and mental wellbeing of both direct victims and those who witnessed the abuse repeatedly. The intervention to the perpetrator with a good track record of delivering the outcomes is likely to have a positive impact on the health and wellbeing.

The council has carried out a violence against women and girls (VAWG) needs assessment that informed the production of the council's VAWG strategy 2025-2029 and VAWG action plan 2025-2029, which are background papers. The strategy aims to prevent violence against women and girls and provide intervention for victims and perpetrators.

Cranstoun approached Havering in 2020-21, having received a one-off funding of £30,000 from an Essex based benefactor to pilot a Domestic Abuse perpetrator programme. Subsequently after the pilot, the Mayor's Office of Policing And Crime (MOPAC) awarded Havering funding for the continuation of a perpetrators programme. Cranstoun were successful in the tender process and were granted the contract to provide services up until March 2025.

Cranstoun were coming to the end of a three-year contract for domestic violence perpetrators provision at the end of March 2025.

On 17th February MOPAC confirmed continued funding via London Crime Prevention Fund to continue to deliver a perpetrator programme to March 2029.

In March 2025 there was an agreed extension of contract to allow time for the re-tendering process to begin with no break in service.

For the duration of the contract up until March 2025, 215 referrals have been made to the programme with 159 perpetrators completing the programme and 137 women engaging with partner support. Notably, 100% of women using the partner support service reported feeling safer following their partners' engagement with the programme. The service is currently oversubscribed, with a waiting list, as the full quota of 25 perpetrators are currently enrolled in the programme.

Due to the evidential success of the existing programme, the council intend to re-tender another similar provision. The council has made a grant agreement for funding of a provisional total of £0.120 million from MOPAC. £0.015 million of the funds are allocated to fund the current contract extension, leaving confirmed funding of £0.105 million over 3 years and 6 months from the MOPAC London Crime Prevention Fund. However, extending the period by an added 2 years (1+1) would require an extra £0.030 million per annum from MOPAC. This will be dependent on the availability of funds at the time.

MOPAC Funding was confirmed in February 2025 and remains in place until March 2029. The council made a decision to accept its MOPAC London Crime Prevention

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Fund grant allocation for 2025 to 2029 in the acceptance of Mayor's Office of Policing and Crime (MOPAC) and London Crime Prevention Fund (LCPF) 2025-2029 key executive decision, which is a background paper.

Following a request for quotations (RFQ), the council only received one bid from a provider, who is the borough's current contract providers Cranstoun. Cranstoun met all requirements and is an experienced provider of services across London that Havering Council have been funding services from, over a number of years.

OTHER OPTIONS CONSIDERED AND REJECTED

Do not commission the service - This option was rejected. There is no other service available in the borough for perpetrators of domestic violence. Funding is available from London Crime Prevention Fund to utilise and it would be a missed opportunity for Havering.

Collaboration with other boroughs - This option is rejected. The other Boroughs within the Basic Command Unit (BCU) have not chosen to invest in a perpetrator programme. The Havering Community Safety Partnership (HCSP) consider that to truly break the cycle of abuse in families we need to tackle perpetrators robustly.

PRE-DECISION CONSULTATION

None

NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER

Name Sarah Strang

Designation: Community Safety Officer

Signature: S.Strang

Date: 17/07/2025

Part B - Assessment of implications and risks

LEGAL IMPLICATIONS AND RISKS

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The council must provide or arrange for the provision of services, facilities or resources, or take other steps, which it considers will contribute towards preventing or delaying the development by adults in its area of needs for care and support; contribute towards preventing or delaying the development by carers in its area of needs for support; reduce the needs for care and support of adults in its area and reduce the needs for support of carers in its area in accordance with section 2 of the Care Act 2014. The council is making a decision to make a contract for domestic violence prevention services for that purpose.

The council has power to make a contract for the services through section 111 of the Local Government Act 1972, which allows the council to do anything which is calculated to facilitate or conducive or incidental to the discharge of any of its functions and under its general power of competence in section 1 of the Localism Act 2011 to do anything that an individual may do subject to certain limitations. None of the limitations apply to this decision.

The proposed contract value is below the applicable light touch threshold stipulated in the Procurement Act 2023 (PA) of £663 540. Therefore, it is not subject to the full PA regime.

The grant agreement with the Mayor's Office of Policing And Crime (MOPAC) allows MOPAC to reduce, suspend, or withhold grant payments, or require all or any part of the grant money to be repaid if the grant money is not spent on the projects for which it is granted, or if MOPAC's ability to provide the grant is affected due to an internal policy decision or due to funding cuts, among other reasons. The contract will contain similar provisions enabling the council to reduce, suspend, or withhold payments to the provider, or require the provider to repay all or any part of the money paid to it through the contract if it is not spent in accordance with the requirements of the contract, and provisions enabling the council to give notice to terminate the contract before its expiry date if MOPAC stops providing the grant funding to the council.

For these reasons, the council can make the contract.

FINANCIAL IMPLICATIONS AND RISKS

This report seeks approval to award a contract to deliver a Domestic Violence Perpetrators programme funded by a £0.120 million grant from MOPAC. £0.015 million of the grant is being utilised to cover an extension of the existing contract to allow time for the procurement of this contract, leaving £0.105 million remaining to fund the new contract which will commence on 1st October 2025 and end 31st March 2029.

The funding will fully cover delivery costs, with no additional financial contribution required from the council.

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The grant will be disbursed in equal annual instalments and is ring-fenced to cover staffing and venue hire for weekly sessions. All funds must be spent by 31 March 2029 and cannot be carried forward. Failure to do so may result in the grant being withdrawn.

The funding allocation has been confirmed and the contract with the provider contains provisions to allow the council to terminate the contract early if MOPAC ceases the grant funding.

The tender process has been managed in accordance with both the council's procurement rules and the Terms and Conditions of the Grant to ensure transparency, competitiveness, and best value, and to mitigate the risk of delay. The council's current provider Cranstoun are the successful bidder for the new contract.

The breakdown of the awarded funding is as follows:

	2025/26	2026/27	2027/28	2028/29	Total Funding
Expenditure	(£m)	(£m)	(£m)	(£m)	(£m)
Service Delivery	0.015	0.030	0.030	0.030	0.105
Prior Contract Extension	0.015				0.015
Total Expenditure	0.030	0.030	0.030	0.030	0.120
Funding					
MOPAC (LCPF	(0.030)	(0.030)	(0.030)	(0.030)	(0.120)
Total Funding	(0.030)	(0.030)	(0.030)	(0.030)	(0.120)
Net Financial Impact	0.000	0.000	0.000	0.000	0.000

HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)

There are no HR implications as this is a new contract and there are no Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE) implications

EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the Council, when exercising its functions, to have 'due regard' to:

- (i) The need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;

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- (ii) The need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) Foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

The Council is committed to all of the above in the provision, procurement and commissioning of its services, and the employment of its workforce. In addition, the Council is also committed to improving the quality of life and wellbeing for all Havering residents in respect of socio-economics and health determinants.

An EqHIA (Equality and Health Impact Assessment) is usually carried out and on this occasion this is not required.

The Council seeks to ensure equality, inclusion, and dignity for all in all situations.

There are no equalities and social inclusion implications and risks associated with this decision

ENVIRONMENTAL AND CLIMATE CHANGE IMPLICATIONS AND RISKS

There is no real impact expected from the procuring a new domestic violence perpetrator service on the environment or climate.

To help minimise carbon emissions, providers will encourage their workers to use public transport where possible. However it is acknowledged that the majority of mentoring will take place in and around the town centre where possible, where services are within walking distance.

HEALTH AND WELLBEING IMPLICATIONS

Experiencing domestic abuse can have a profound detrimental impact on both the physical and mental wellbeing of both direct victims and those who witnessed the abuse repeatedly. The recommendations made in this report do not give rise to direct health and wellbeing risks or implications. Nonetheless, the intervention to the perpetrator is an evidence based approach in reducing domestic violence and likely to have a positive impact on the health and wellbeing.

BACKGROUND PAPERS

Non-key Executive Decision

Havering VAWG strategy 2025-2029

Havering VAWG action plan 2025-2029

Acceptance of Mayor's Office of Policing and Crime (MOPAC) and London Crime Prevention Fund (LCPF) 2025-2029 key executive decision

APPENDICES

None

Part C – Record of decision

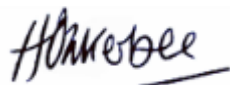
I have made this executive decision in accordance with authority delegated to me by the Leader of the Council and in compliance with the requirements of the Constitution.

Decision

Proposal agreed

Details of decision maker

Signed

A handwritten signature in dark ink, appearing to read 'H Oakerbee', with a horizontal line underneath.

Name: Helen Oakerbee, Director of Planning and Public Protection

Date: 15 July 2025

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Lodging this notice

The signed decision notice must be delivered to Democratic Services, in the Town Hall.

For use by Committee Administration

This notice was lodged with me on _____

Signed _____